

#### DAVIES WARD PHILLIPS & VINEBERG LLP

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March 12, 2007

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File No. 215857

#### BY E-MAIL AND COURIER

Ontario Securities Commission 20 Queen Street West Suite 1800, Box 55 Toronto, ON M5H 3S8

Attention: The Secretary of the Commission

Dear Sirs/Mesdames:

#### Hollinger Inc. - Application for an Order to Revoke the Hollinger MCTO

We are counsel to Hollinger Inc. (the "Applicant"). Certain current and former directors, officers and insiders of the Applicant are currently subject to a management cease trade order in the Province of Ontario made by the Commission on June 1, 2004 pursuant to paragraph 2 of subsection 127(1) of the *Securities Act* (Ontario) (the "Act"), as subsequently varied by orders dated March 8, 2005, August 10, 2005 and April 28, 2006 (as varied, the "MCTO").

On behalf of the Applicant, we hereby apply pursuant to Section 144 of the Act to the Ontario Securities Commission (the "OSC") for an order revoking the MCTO. The MCTO was ordered in connection with the Applicant's failure to file certain financial statements and materials within the prescribed time periods under Ontario securities laws.

On December 7, 2006, the Applicant received an MRRS decision (the "**December MRRS Decision**") from, among others, the OSC, granting the Applicant relief from certain filing requirements under applicable securities legislation, provided the Applicant filed with the applicable securities regulatory authorities certain continuous disclosure documents (collectively, the "**Required Filings**") on or before March 7, 2007, prepared as described in the December MRRS Decision. On March 7, 2007, the Applicant made all of the Required Filings.

A copy of the MCTO is attached hereto as Schedule "A". A copy of the December MRRS Decision is attached hereto as Schedule "B".

Tor#: 1896653.4

#### I. FACTS

#### The Applicant

- 1. The Applicant is a corporation continuing from an amalgamation under the *Canada Business Corporations Act* and its principal and registered office is located at 10 Toronto Street, Toronto, Ontario, M5C 2B7. The Applicant is a reporting issuer (or its equivalent) in each of the provinces and territories of Canada that recognizes such concept and is a foreign private issuer in the United States.
- 2. As at March 1, 2007, the Applicant's issued and outstanding share capital consisted of 34,945,776 Common Shares and 1,701,995 Exchangeable Non-Voting Preference Shares Series I (the "Series II Preference Shares").
- 3. The outstanding Common Shares and Series II Preference Shares are listed on the Toronto Stock Exchange under the symbols "HLG.C" and "HLG.PR.B", respectively.

#### Ontario Management and Insider Cease Trade Orders

- 4. On April 30, 2004, the Applicant applied to the OSC under OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements (the "MCTO Policy") requesting, in connection with its continuous disclosure reporting defaults, that a management and insider cease trade order be issued as an alternative to an issuer cease trade order.
- 5. On May 18, 2004, the OSC ordered (the "Temporary Order") that certain directors, officers or insiders of the Applicant since September 30, 2003 who had, or may have had, access to material information with respect to the Applicant since September 30, 2003, temporarily cease trading in any securities of the Applicant (subject to certain exceptions), for a period of 15 days from the date of the Temporary Order, and that a hearing would be held to determine if it would be in the public interest to make a final order.
- 6. On June 1, 2004, the OSC ordered that certain directors, officers or insiders of the Applicant since September 30, 2003 who had, or may have had, access to material information with respect to the Applicant since September 30, 2003 who were the subject of the Temporary Order cease trading, directly or indirectly, in any securities of the Applicant (subject to certain exceptions concerning an offering of subscription receipts by the Applicant and the strategic process then being carried out by the Applicant) for a period of two full business days following the receipt by the OSC of all filings which the Applicant is required to make pursuant to Ontario securities law.

- 7. The June 1, 2004 order was subsequently varied on March 8, 2005 and April 28, 2006 to reflect certain changes to the class of persons and companies who were officers, directors or insiders of the Applicant since the date of the initial order.
- 8. The June 1, 2004 order was varied again on August 10, 2006 to permit the possible attachment and perfection of a security interest in certain shares of the Applicant.

#### Financial Filings

- 9. Prior to making the Required Filings on March 7, 2007, the Applicant had not filed interim financial statements and interim management discussion & analysis related thereto since its interim financial statements for the nine-month period ended September 30, 2003, and had not filed annual audited financial statements, related management discussion and analysis or an annual information form since the year ended December 31, 2002.
- 10. The Applicant has complied with Part 3 of the MCTO Policy and has been providing, and continues to provide, bi-weekly updates on its affairs and progress with respect to remedying its continuous disclosure defaults by way of press release.
- 11. On September 1, 2006, the Applicant submitted an MRRS application requesting exemptive relief to facilitate the efficient curing of the Applicant's reporting defaults and to restore it as a reporting issuer in good standing.
- 12. On December 7, 2006, the December MRRS Decision was granted.
- 13. On January 26, 2007, the Applicant announced that it had set May 7, 2007 as the date of the Applicant's annual meeting of shareholders.
- 14. On March 7, 2007, the Applicant made the Required Filings on the System for Electronic Document Analysis and Retrieval.
- 15. The Applicant has paid all outstanding fees in respect of the Required Filings in Ontario and each of the other jurisdictions in which it is a reporting issuer or the equivalent.

#### Other Management and Insider Cease Trade Orders

16. On May 31, 2004, the British Columbia Securities Commission ordered (the "BC MCTO") that F. David Radler, who was at the time a director and officer of the Applicant, and an insider of each of Sun-Times Media Group, Inc. (formerly Hollinger International Inc.) ("Sun-Times") and Hollinger Canadian Newspapers, Limited Partnership ("HCN"), cease trading in the securities of the Applicant, Sun-Times and HCN (subject to certain exceptions set out in the initial MCTO) until

each of the Applicant, Sun-Times and HCN filed its required records, completed in accordance with the *Securities Act* (British Columbia) (the "**BC Act**") and the rules thereunder and the Executive Director of the BCSC makes an order under the BC Act revoking the BC MCTO.

- 17. On June 10, 2004, the Alberta Securities Commission (the "ASC") ordered (the "Alberta MCTO") that Peter G. White, who was at the time a director and officer of the Applicant, cease trading in any securities of the Applicant until the earlier of (i) two full business days following the date the Applicant filed with the Executive Director of the ASC its financial statements as required by the Securities Act (Alberta) and the regulations thereunder, and (ii) any further order of the ASC or until the order is revoked.
- 18. The Applicant has not applied, does not intend to apply, and is not aware of any applications by other persons, to vary or revoke the BC MCTO or the Alberta MCTO.

#### II. REASONS

- 19. The Applicant makes this application to revoke the MCTO for the following reasons:
  - (a) the Applicant has made the Required Filings; and
  - (b) the Applicant wishes to address any uncertainty regarding whether the MCTO will expire automatically in accordance with its terms following the making of the Required Filings.

#### III. RELIEF REQUESTED

20. The Applicant applies to the OSC pursuant to Section 144 of the Act for an order to revoke the MCTO.

#### IV. SUBMISSIONS

- 21. The Applicant acknowledges that the Required Filings made in accordance with the December MRRS Decision do not include certain of the Applicant's historical continuous disclosure documents, including:
  - (a) unaudited interim financial statements and related interim management discussion & analysis for the interim periods from September 30, 2003 to December 31, 2005; and
  - (b) annual information forms for the financial years ended December 31, 2003 and 2004;

however, the Applicant submits that the filing of such historical disclosure documents would in large part repeat the information contained in the Required Filings and that the Required filings include all financial and other information needed for current investor understanding of the Applicant.

- 22. The Applicant has continued to provide bi-weekly updates on its affairs and progress with respect to remedying the financial statements default by way of press release pursuant to Part 3 of the MCTO Policy.
- 23. The Applicant also submits that a determination by the OSC not to grant the order requested herein would not be in the interests of the Applicant's public minority shareholders.
- 24. For the foregoing reasons, the Applicant submits that it would not be prejudicial to the public interest to revoke the MCTO.

#### V. ENCLOSURES

In connection with the above Application and in accordance with OSC Policy 2.1, we enclose herewith the following:

- (a) two (2) copies of this Application letter;
- (b) two (2) copies of the draft order sought for your consideration, and a compact disc with a file containing an MSWord version of the draft order;
- (c) a draft press release of the Applicant regarding the revocation of the MCTO;
- (d) verification statement signed by authorized signatories of the Applicant authorizing Davies Ward Phillips & Vineberg LLP to make this Application on their behalf and verifying the truth of the facts contained herein (a copy of which is enclosed as Schedule "E"); and
- (e) a cheque payable to the Ontario Securities Commission in the amount of \$3,000 representing the prescribed fees for this Application.

We trust that the foregoing is satisfactory. Should you have any questions or require any additional information, please do not hesitate to contact me at 416.863.5538 or, in my absence, either of my partners Jim Reid at 416.367.6974 or Rob Murphy 416.863.5537.

Yours very truly,

D.S. McReynolds

DSM/er Enclosures

CC

G. Wesley Voorheis *Hollinger Inc.* 

James R. Reid Robert S. Murphy Davies Ward Phillips & Vineberg LLP

#### Schedules:

Schedule "A" - MCTO

Schedule "B" - December MRRS Decision

Schedule "C" – Draft OSC Order Schedule "D" – Draft Press Release

Schedule "E" – Verification Statement

# SCHEDULE "A" MCTO



Ontario Securities Commission Commission des valeurs mobilières de l'Ontario P.O. Box 55, 19<sup>th</sup> Floor 20 Queen Street West Toronto ON M5H 3S8 CP 55, 19e étage 20, rue queen ouest Toronto ON M5H 3S8

Web site: www.osc.gov.on.ca

## IN THE MATTER OF THE SECURITIES ACT R.S.O. 1990, c. S.5, AS AMENDED (the "Act")

#### AND

# IN THE MATTER OF CERTAIN DIRECTORS, OFFICERS AND INSIDERS OF HOLLINGER INC.

## (BEING THE INDIVIDUALS AND ENTITIES LISTED IN SCHEDULE "A" HERETO)

#### ORDER

(Paragraph 127(1)2)

WHEREAS on May 18, 2004, each of the individuals and entities listed in Schedule "A" (individually, a "Respondent" and collectively, the "Respondents") was notified that the Director made an order (the "Temporary Order") that day under paragraph 2 of subsection 127(1) and subsection 127(5) of the Act that the Respondents cease trading in any securities of Hollinger Inc. ("Hollinger"), subject to certain exceptions as provided for in the Temporary Order, for a period of 15 days from the date of the Temporary Order;

AND WHEREAS the Respondents were notified that a hearing would be held to determine if it would be in the public interest to make an order under paragraph 2 of subsection 127(1) of the Act that the Respondents cease trading in any securities of Hollinger permanently or for such period as is specified in the order;

AND WHEREAS the hearing was held on the 1st day of June, 2004;

AND UPON hearing the following evidence:

- 1. Hollinger Inc. ("Hollinger") is amalgamated under the *Canada Business Corporations*Act and is a reporting issuer in the Province of Ontario.
- 2. Each of the Respondents is, or was, at some time since the end of the period covered by the last financial statements filed by Hollinger, namely since September 30, 2003, a director, officer or insider of Hollinger and during that time had, or may have had, access to material information with respect to Hollinger that has not been generally disclosed.
- 3. Hollinger failed to file its interim statements (and interim Management's Discussion & Analysis related thereto) for the three-month period ended March 31, 2004 as required to

be filed under Ontario securities law on or before May 15, 2004.

- 4. Hollinger further failed to file its annual financial statements (and annual Management's Discussion & Analysis related thereto) and its Annual Information Form for the year ended December 31, 2003 by the required filing date under Ontario securities law, namely May 19, 2004.
- 5. As of the date of this order, Hollinger has not filed its interim statements (and interim Management's Discussion & Analysis related thereto) for the three-month period ended March 31, 2004, nor its annual financial statements (and annual Management's Discussion & Analysis related thereto) nor its Annual Information Form for the year ended December 31, 2003.
- 6. Hollinger International Inc. ("HLR") is the principal subsidiary of Hollinger. HLR is incorporated under the laws of Delaware and is a reporting issuer in the Province of Ontario. HLR is currently engaged in a strategic process as described in the material change report filed by HLR on November 27, 2003 (the "Strategic Process"). The Strategic Process has been commenced by the board of directors of HLR and is being conducted through HLR's financial advisor, Lazard Frères & Co. LLC, to pursue a range of alternative strategic transactions for HLR. The Strategic Process may involve the sale or reorganization of all or a part of HLR's business and other possible transactions by means that may include asset sales, share sales or a merger, amalgamation, arrangement, business combination or other reorganization.
- 7. On April 5, 2004, Hollinger filed a material change report disclosing that it had entered into an agency agreement in respect of a proposed offering and sale of up to 20,096,919 subscription receipts (the "Subscription Receipts") of Hollinger at a price of CDN\$10.50 per Subscription Receipt for gross proceeds of CDN\$211 million (the "Subscription Receipt Offering"). On April 7, 2004, Hollinger issued and filed a press release and material change report announcing the closing of the offering of Subscription Receipts. As described in the above-mentioned material change reports, the gross proceeds from the sale of the Subscription Receipts will be held in escrow for a certain period following the closing of the Subscription Receipt Offering, pending the satisfaction of certain escrow conditions. The satisfaction of certain of these escrow conditions may constitute or involve trades in securities of Hollinger and/or HLR.

AND WHEREAS the Commission is of the opinion that it is in the public interest to make this order;

IT IS ORDERED under paragraph 2 of subsection 127(1) of the Act that all trading, whether direct or indirect, by those persons listed in Schedule "A" in the securities of Hollinger, with the exception of

- a) any trade in securities of Hollinger contemplated by, or in connection with, the Subscription Receipt Offering (including without limitation any redemptions or retractions of any securities of Hollinger other than pursuant to a retraction request initiated by a Respondent); and
- b) any trade in securities of Hollinger contemplated by or in connection with any transaction directly or indirectly resulting or arising from the Strategic Process;

shall cease until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law.

**DATED** at Toronto, this 1<sup>st</sup> day of June, 2004.

| Ontario Securities Commission |                   |
|-------------------------------|-------------------|
| "Susan Wolburgh Jenah"        | "Robert W. Davis" |
| Susan Wolburgh Jenah          | Robert W. Davis   |
| "Suresh Thak                  | crar"             |

Suresh Thakrar

#### Schedule "A"

509645 N.B. Inc.

509646 N.B. Inc.

1269940 Ontario Limited

2753421 Canada Limited

Amiel Black, Barbara

Argus Corporation Limited

Atkinson, Peter Y.

Black, Conrad M. (Lord)

Boultbee, J. A.

Burt, The Hon. Richard

Carroll, Paul A.

Colson, Daniel W.

Conrad Black Capital Corporation

Cowan, Charles G.

Creasey, Frederick A.

Cruickshank, John

Deedes, Jeremy

Dodd, David

Duckworth, Claire F.

Healy, Paul B.

Kipnis, Mark

Kissinger, The Hon. Henry A.

Lane, Peter K.

Loye, Linda

Maida, Joan

McCarthy, Helen

Meitar, Shmuel

O'Donnell-Keenan, Niamh

Paris, Gordon

Perle, The Hon. Richard N.

Radler, F. David

The Ravelston Corporation Limited

Rohmer, Richard, OC, QC

Ross, Sherrie L.

Samila, Tatiana

Savage, Graham

Seitz, The Hon. Raymond G.H.

Smith, Robert T.

Stevenson, Mark

Thompson, The Hon. James R.

Van Horn, James R.

Walker, Gordon W.

White, Peter G.

#### Headnote

Variation of cease trade order previously issued against certain directors, officers and other insiders of a reporting issuer in default of filings required under Ontario securities law -- previous management and insider cease trade order (the MCTO) issued in response to earlier application by the issuer to the Commission under OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements (the MCTO Policy) requesting that an MCTO be issued as an alternative to an issuer cease trade order -- issuer remains in default but has filed default status reports on a biweekly basis in accordance with Part 3 of the MCTO Policy -- in accordance with the issuer's prior undertaking, the issuer has advised the Commission of recent changes to the issuer's directors, officers and other insiders -- MCTO varied pursuant to section 144 to reflect additional respondents and certain respondents omitted in the MCTO.

#### **Applicable Ontario Statutory Provisions**

Securities Act, R.S.O. 1990, c. S.5, as am., ss. 6(3), 127 and 144.

#### **Policies Citied**

OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements.

IN THE MATTER OF

THE SECURITIES ACT

R.S.O. 1990, C. S.5, AS AMENDED (THE "ACT")

AND

IN THE MATTER OF

CERTAIN DIRECTORS, OFFICERS AND INSIDERS OF

HOLLINGER INC.

(BEING THE PERSONS AND COMPANIES LISTED

IN SCHEDULE "A" HERETO)

#### ORDER

(Paragraph 127(1)(2) and Section 144)

WHEREAS on June 1, 2004, the Ontario Securities Commission (the "Commission") made an order (the "Hollinger MCTO") under paragraph 2 of subsection 127(1) of the Act that all trading, whether direct or indirect, by the persons and companies listed in Schedule "A" (individually, a "Respondent" and collectively, the "Respondents") in the securities of Hollinger Inc. ("Hollinger") shall cease, subject to certain exceptions as provided for in the Hollinger MCTO, until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law;

AND WHEREAS Hollinger has, at the request of the staff of the Commission ("Staff"), made an application (the "Application") to vary the Hollinger MCTO to reflect certain changes to the class of persons and companies who are officers, directors or insiders of Hollinger since the date of the Hollinger MCTO;

AND UPON considering the Application and the recommendation of Staff;

AND UPON Hollinger having represented to the Commission that:

- 1. Hollinger is amalgamated under the Canada Business Corporations Act and is a reporting issuer in the Province of Ontario.
- 2. Hollinger has failed to file its interim statements (and interim Management's Discussion & Analysis related thereto) for the three-month period ended March 31, 2004 as required to be filed under Ontario securities law on or before May 15, 2004.
- 3. Hollinger has further failed to file its annual financial statements (and annual Management's Discussion & Analysis related thereto) and its Annual Information Form for the year ended December 31, 2003 by the required filing date under Ontario securities law, namely May 19, 2004.
- 4. Hollinger has further failed to file its interim statements (and interim Management's Discussion & Analysis related thereto) for the six-month period ended June 30, 2004 and the nine-month period ended September 30, 2004 by the respective due dates of August 14, 2004 and November 15, 2004.
- 5. As of the date of this Order, Hollinger has not rectified the filing deficiencies described in paragraphs 2, 3 and 4 of this Order.
- 6. On April 30, 2004, Hollinger made an application to the Commission under OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements (the "MCTO Policy") requesting that a Management and Insider Cease Trade Order (as that term is defined in the MCTO Policy) be issued as an alternative to an Issuer Cease Trade Order (as that term is defined in the MCTO Policy).
- 7. In connection with this application, and in accordance with section 3.1 of the MCTO Policy, Hollinger provided the Commission with
  - a) an affidavit listing the names and positions/titles (if any) of each person or company that, in the opinion of Hollinger, comes within the definition of "Defaulting Management and Other Insiders" (as that term is defined in the MCTO Policy); and
  - b) an undertaking (the "Undertaking") to provide to the Commission, during the period of default, particulars of any changes to this information that is known to Hollinger.
- 8. On May 18, 2004, the Director made a temporary order (the "Temporary Order") under paragraph 2 of subsection 127(1) and subsection 127(5) of the Act that the Respondents cease trading in any securities of Hollinger, subject to certain exceptions as provided for in the Temporary Order, for a period of 15 days from the date of the Temporary Order;
- 9. On June 1, 2004, following a hearing on the matter, the Commission made the Hollinger MCTO that provided that all trading, whether direct or indirect, by the Respondents in the securities of Hollinger shall cease, subject to certain exceptions as provided for in the Hollinger MCTO, until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law;
- 10. Since the date of the Hollinger MCTO, Hollinger has filed Default Status Reports on a biweekly basis in accordance with Part 3 of the MCTO Policy.
- 11. Since the date of the Hollinger MCTO, there have been certain changes to the class of persons and companies that, in the opinion of Hollinger, come within the definition of "Defaulting Management and Other Insiders". In accordance with the Undertaking, Hollinger has advised the Commission of these changes, and now requests that the Hollinger MCTO be varied to reflect such changes.
- 12. Hollinger believes that, since the date of the Hollinger MCTO, the following persons and companies have come within the definition of "Defaulting Management and Other Insiders" and accordingly should be named as additional respondents in the Hollinger MCTO:

Donald M.J. Vale Monique L. Delorme James A. Richardson Jonathan H. Marler Robert Emmett Tyrrell
Robert J. Metcalfe
Allan Wakefield
(collectively, the "Additional Respondents")

- 13. Each of the Additional Respondents is, or was, at some time since the end of the period covered by the last financial statements filed by Hollinger, namely since September 30, 2003, a director, officer or insider of Hollinger and during that time had, or may have had, access to material information with respect to Hollinger that has not been generally disclosed.
- 14. In addition, Hollinger further requests that the list of Respondents appended to the Hollinger MCTO as Schedule "A" be amended to include

509647 N.B. Inc. 509643 N.B. Inc. 509644 N.B. Inc. (collectively, the "Omitted Respondents").

The Omitted Respondents come within the definition of "Defaulting Management and Other Insiders" but were inadvertently omitted in the Hollinger MCTO.

AND WHEREAS the Commission is of the opinion that it is in the public interest to make this Order;

IT IS ORDERED under paragraph 2 of subsection 127(1) of the Act and under section 144 of the Act that the list of Respondents appended to the Hollinger MCTO as Schedule "A" is varied to include the Additional Respondents and the Omitted Respondents, as those terms are defined in this Order.

March 8, 2005.

"David L. Knight"

"Lorne Morphy"

Schedule "A"

509645 N.B. Inc. 509646 N.B. Inc. 1269940 Ontario Limited 2753421 Canada Limited Amiel Black, Barbara Argus Corporation Limited Atkinson, Peter Y. Black, Conrad M. (Lord) Boultbee, J. A. Burt, The Hon. Richard Carroll, Paul A. Colson, Daniel W. Conrad Black Capital Corporation Cowan, Charles G. Creasey, Frederick A. Cruickshank, John Deedes, Jeremy Dodd, David Duckworth, Claire F. Healy, Paul B. Kipnis, Mark Kissinger, The Hon. Henry A. Lane, Peter K. Love, Linda Maida, Joan

McCarthy, Helen

Meitar, Shmuel
O'Donnell-Keenan, Niamh
Paris, Gordon
Perle, The Hon. Richard N.
Radler, F. David
The Ravelston Corporation Limited
Rohmer, Richard, OC, QC
Ross, Sherrie L.
Samila, Tatiana
Savage, Graham
Seitz, The Hon. Raymond G.H.
Smith, Robert T.
Stevenson, Mark
Thompson, The Hon. James R.
Van Horn, James R.
Walker, Gordon W.
White, Peter G.

#### Headnote

Variation of management and insider cease trade order (MCTO) previously issued against, among others, controlling shareholder of a reporting issuer in default of filings required under Ontario securities law - controlling shareholder previously agreeing to indemnify issuer for costs and expenses relating to a failed going private transaction -- controlling shareholder agreeing to grant issuer security over all its assets, including shares of issuer owned by controlling shareholder -- security interest against shares cannot be perfected unless MCTO varied -- controlling shareholder in court-supervised insolvency proceedings -- court-appointed receiver and monitor consenting to variation of MCTO -- court order allowing issuer to apply to Commission for MCTO to be varied -- variation granted.

#### **Applicable Ontario Statutory Provisions**

Securities Act, R.S.O. 1990, c. S.5, as am., ss. 127, 144.

### IN THE MATTER OF THE SECURITIES ACT R.S.O. 1990, c. S.5, AS AMENDED

AND

#### IN THE MATTER OF

## CERTAIN DIRECTORS, OFFICERS AND INSIDERS OF HOLLINGER INC.

## (BEING THE PERSONS AND COMPANIES LISTED IN SCHEDULE "A" HERETO)

#### **ORDER**

(Section 144)

WHEREAS on June 1, 2004, the Ontario Securities Commission (the "Commission") made an Order under paragraph 2 of subsection 127(1) of the *Securities Act*, R.S.O. 1990, c. S.5, as amended (the "Act"), as varied by an Order of the Commission dated March 8, 2005 (collectively, the "Hollinger MCTO"), that all trading, whether direct or indirect, by the persons and companies listed in Schedule "A" (individually, a "Respondent" and collectively, the "Respondents") in the securities of Hollinger Inc. ("Hollinger" or the "Applicant") shall cease, subject to certain exceptions as provided for in the Hollinger MCTO, until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law:

AND WHEREAS Hollinger has made an application (the "Application") pursuant to section 144 of the Act to vary the Hollinger MCTO as set out herein;

AND UPON the Applicant having represented to the Commission that:

- 1. Hollinger is amalgamated under the Canada Business Corporations Act (the "CBCA") and is a reporting issuer in the Province of Ontario.
- 2. The authorized capital of Hollinger consists of an unlimited number of retractable common shares (the "Common Shares"), an unlimited number of Exchangeable Non-Voting Preference Shares Series I (the "Series I Preference Shares"), an unlimited number of Exchangeable Non-Voting Preference Shares Series II (the "Series II Preference Shares") and an unlimited number of Retractable Non-Voting Preference Shares Series III (the "Series III Preference Shares"). As at June 28, 2005, 34,945,776 Common Shares, no Series I Preference Shares, 1,701,995 Series II Preference Shares and no Series III Preference Shares are issued

and outstanding. The only voting securities of Hollinger are the Common Shares.

- 3. Hollinger's outstanding Common Shares and Series II Preference Shares are listed on the Toronto Stock Exchange under the symbols "HLG.C" and "HLG.PR.B", respectively.
- 4. The Ravelston Corporation Limited ("RCL"), a privately held corporation, owns: (a) directly approximately 16.5% of the Common Shares and approximately 3.9% of the Series II Preference Shares; and (b) indirectly, through Argus Corporation Limited ("Argus") (of which RCL owns 100% of the common shares), approximately 61.8% of the Common Shares (collectively, the "RCL Owned Shares"). Prior to the Receivership Proceedings (as defined below) RCL was indirectly controlled by Conrad M. (Lord) Black ("Black") through 1269940 Ontario Limited, 2753421 Canada Limited and Conrad Black Capital Corporation. Argus is a corporation governed by the CBCA and is a reporting issuer under the securities laws of the provinces of Ontario and Quebec. The Common Shares owned by Argus are indirectly held through 509643 N.B. Inc., 509644 N.B. Inc., 509645 N.B. Inc., 509646 N.B. Inc. and 509647 N.B. Inc., each of which is a direct or indirect wholly-owned subsidiary of Argus. The principal asset of RCL consists of the RCL Owned Shares.
- 5. Hollinger has further failed to make subsequent requisite periodic filings under the Act.
- 6. As of the date of this Order, Hollinger has not rectified the filing deficiencies described in paragraphs 4 and 5 of this Order.
- 7. On October 28, 2004, Hollinger issued a press release disclosing a proposed business combination/going private transaction (the "Going Private Transaction") involving Hollinger by way of a consolidation of the outstanding Common Shares and Series II Preference Shares. On October 28, 2004, Black delivered a letter to the Board of Hollinger (the "Board") indicating that RCL was proposing to proceed with Going Private Transaction.
- 8. At a meeting of the Board held on October 28, 2004, Black committed on behalf of RCL that, in the event that approval by holders of the requisite number of Common Shares (the "Common Share Approvals") in respect of the Going Private Transaction involving the Common Shares was not obtained for any reason on or before March 31, 2005, RCL would reimburse Hollinger in connection with US\$1.99 million of fees and expenses incurred by Hollinger in connection with the consent and contingent financing arrangements made with certain of Hollinger's holders of 11.875% Senior Secured Notes due 2011 entered into on such date in connection with the facilitation of the Going Private Transaction (the "Up-Front Expenses").
- 9. At a meeting of the Board held on February 14, 2005, Peter G. White committed on behalf of RCL that, in the event that the Common Share Approvals in respect of the Going Private Transaction were not obtained for any reason on or before March 31, 2005, RCL would reimburse Hollinger in connection with all other reasonable fees and expenses in addition to the Up-Front Expenses incurred by Hollinger in connection with the Going Private Transaction, including the fees and disbursements of GMP Securities Ltd. ("GMP"), legal counsel for GMP and legal counsel for the Independent Privatization Committee of the Board (the "Additional Expenses") which, together with the Up-Front Expenses, are collectively, the "Going Private Expenses").

- 10. On March 7, 2005, RCL and Hollinger entered into a Reimbursement Agreement (the "Reimbursement Agreement") pursuant to which RCL agreed that it would reimburse Hollinger for the Up-Front Expenses by April 30, 2005 and for the Additional Expenses by no later than July 15, 2005, in the event that the Going Private Transaction did not proceed.
- 11. Pursuant to the Reimbursement Agreement, RCL further agreed to provide Hollinger with security for its obligation to reimburse Hollinger in the form of the General Security Agreement dated as of March 28, 2005, by RCL in favour of Hollinger (the "GSA").
- 12. Pursuant to the GSA, RCL granted to and in favour of Hollinger, the Security Interest (as defined in the GSA), being a security interest in RCL's rights, title and interest in and to all of the Collateral of RCL (as defined in the GSA).
- 13. RCL and Hollinger acknowledged that RCL is subject to the Hollinger MCTO relating to the direct and indirect trading of securities of Hollinger and of International, which includes the grant of the Security Interest with respect to the RCL Owned Shares. Accordingly, the parties agreed that notwithstanding anything contained in the GSA, the Security Interest created thereby would not attach to RCL's direct or indirect

interest in Hollinger (including, without limitation, the RCL Owned Shares) until such time as the Hollinger MCTO ceases to be in effect or is amended or varied to permit the granting of the Security Interest therein. However, for greater certainty, the Security Interest has attached and been perfected with respect to the balance of the Collateral.

- 14. Pursuant to the GSA, RCL covenanted, among other things that it would cooperate with Hollinger in supporting an application by Hollinger to the Commission for such amendment or variation of the Hollinger MCTO as is necessary to permit the attachment of the Security Interest to the RCL Owned Shares.
- 15. The Security Interest is registered in accordance with the *Personal Property Security Act* (Ontario) and comparable legislation in certain other provinces but remains unperfected with respect to the RCL Owned Shares.
- 16. On March 15, 2005, Fogler Rubinoff LLP submitted an application to the Commission for an order to vary the Hollinger MCTO to permit certain direct or indirect trades of securities of Hollinger and certain Respondents named therein that were required to effect, or may have occurred in connection with, the Going Private Transaction. On March 27, 2005, following a hearing on the matter, the Commission concluded that it would not be able to grant the relief requested and accordingly that the Application to vary the Hollinger MCTO was denied.
- 17. Accordingly, Hollinger seeks reimbursement of the Going Private Expenses, which are currently in excess of CAD\$7.1 million. To date, no amount has been reimbursed.
- 18. By Orders dated April 20, 2005 and May 18, 2005, the Ontario Superior Court of Justice Commercial List (the "Court") appointed RSM Richter Inc. ("Richter") as interim receiver and receiver and manager (the "Receiver") in proceedings (the "Receivership Proceedings") in respect of the assets and property of RCL, Ravelston Management Inc., Argus, 509643 N.B. Inc., 509644 N.B. Inc., 509645 N.B. Inc., 509646 N.B. Inc. and 509647 N.B. Inc. (collectively, the "RCL Entities").
- 19. By separate Orders dated April 20, 2005 and May 18, 2005, the Court granted a stay of proceedings under the *Companies Creditors Arrangement Act* (the "CCAA") in respect of the RCL Entities and appointed Richter as monitor (the "Monitor") of the RCL Entities (the "CCAA Proceedings").
- 20. The perfection of the Security Interest in the RCL Controlled Shares may involve certain incidental direct or indirect trades of securities of Hollinger.
- 21. Richter, in its capacities as Receiver and Monitor, consents to the making of this Order and to the lifting of the stays of proceedings in the Receivership Proceedings and the CCAA Proceedings to permit the within application to proceed, on the understanding that nothing contained in the Receiver's consent or the present Order constitutes or implies an acknowledgement on the part of the Receiver or any third party as to the validity or enforceability of any security, including, the Security Interest, or as to the effect of the steps to be taken by Hollinger pursuant to this Order, the rights of the Receiver and any third parties with respect thereto are specifically reserved.
- 22. By Order of the Court dated July 19, 2005, the stays of proceedings in the Receivership Proceedings and the CCAA Proceedings were lifted to permit the within application to proceed.

AND UPON considering the Application and the recommendation of the staff of the Commission;

AND WHEREAS the Commission is of the opinion that it would not be prejudicial to the public interest to make this Order;

IT IS ORDERED, pursuant to section 144 of the Act, that the Hollinger MCTO be and is hereby varied solely to permit:

- (a) certain direct and indirect trades of the securities of Hollinger insofar as the attachment and resulting perfection of the Security Interest constitutes such direct or indirect trades; and
- (b) all acts in furtherance of the attachment and perfection of the Security Interest in respect of the RCL Owned Shares that may be considered to fall within the definition of "trade" in subsection 1(1) of the Act.

[Editor's Note to the website, February 7, 2006. The date of the Order was inadvertently omitted from the

#### published version, and should read: "Dated at Toronto, this 10th day of August, 2005."]

"Susan Wolburgh Jenah"

"Paul M. Moore"

#### Schedule "A"

509645 N.B. Inc. 509646 N.B. Inc. 1269940 Ontario Limited 2753421 Canada Limited Amiel Black, Barbara Argus Corporation Limited Atkinson, Peter Y. Black, Conrad M. (Lord) Boultbee, J. A. Burt, The Hon. Richard Carroll, Paul A. Colson, Daniel W. Conrad Black Capital Corporation Cowan, Charles G. Creasey, Frederick A. Cruickshank, John Deedes, Jeremy Dodd, David Duckworth, Claire F.

Kipnis, Mark Kissinger, The Hon. Henry A.

Lane, Peter K. Love, Linda Maida, Joan McCarthy, Helen Meitar, Shmuel

Healy, Paul B.

O'Donnell-Keenan, Niamh

Paris, Gordon

Perle, The Hon. Richard N.

Radler, F. David

The Ravelston Corporation Limited

Rohmer, Richard, OC, QC

Ross, Sherrie L. Samila, Tatiana

Savage, Graham

Seitz, The Hon. Raymond G.H.

Smith, Robert T. Stevenson, Mark

Thompson, The Hon. James R.

Van Horn, James R.

Walker, Gordon W.

White, Peter G.

Vale, Donald M.J.

Delorme, Monique L.

Richardson, James A.

Marler, Jonathan H.

Tyrrell, Robert Emmett

Metcalfe, Robert J.

Wakefield, Allan

509643 N.B. Inc.

509644 N.B. Inc. 509647 N.B. Inc.

#### Headnote

Variation of cease trade order previously issued against certain directors, officers and other insiders of a reporting issuer in default of filings required under Ontario securities law -- previous management and insider cease trade order (the MCTO) issued in response to earlier application by the issuer to the Commission under OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements (the MCTO Policy)) requesting that an MCTO be issued as an alternative to an issuer cease trade order -- issuer remains in default but has filed default status reports on a biweekly basis in accordance with Part 3 of the MCTO Policy -- in accordance with the issuer's prior undertaking, the issuer has advised the Commission of recent changes to the issuer's directors, officers and other insiders -- MCTO varied pursuant to section 144 to reflect additional respondents.

AF-9900000 (0.801.5.12)

#### **Applicable Ontario Statutory Provisions**

Securities Act, R.S.O. 1990, c. S.5, as am., ss. 6(3), 127, 144.

#### **Policies Citied**

OSC Policy 57-603 Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements.

IN THE MATTER OF

THE SECURITIES ACT,

R.S.O. 1990, c. S.5, AS AMENDED (the "Act")

AND

IN THE MATTER OF

CERTAIN DIRECTORS, OFFICERS AND INSIDERS OF

HOLLINGER INC.

(BEING THE PERSONS AND COMPANIES LISTED

IN SCHEDULE "A" HERETO)

#### **ORDER**

(Paragraph 127(1)(2) and Section 144)

WHEREAS on June 1, 2004, the Ontario Securities Commission (the "Commission") made an Order under paragraph 2 of subsection 127(1) of the Securities Act, R.S.O. 1990, c. S.5, as amended (the "Act"), as varied by an Order of the Commission dated March 8, 2005 (collectively, the "Hollinger MCTO"), that all trading, whether direct or indirect, by the persons and companies listed in Schedule "A" (individually, a "Respondent" and collectively, the "Respondents") in the securities of Hollinger Inc. ("Hollinger") shall cease, subject to certain exceptions as provided for in the Hollinger MCTO, until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law;

AND WHEREAS Hollinger has, at the request of the staff of the Commission ("Staff"), made an application (the "Application") to vary the Hollinger MCTO to reflect certain changes to the class of persons and companies who are officers, directors or insiders of Hollinger since the date of the Hollinger MCTO;

AND UPON considering the Application and the recommendation of Staff;

#### AND UPON Hollinger having represented to the Commission that:

- 1. Hollinger is amalgamated under the *Canada Business Corporations Act* and is a reporting issuer in the Province of Ontario.
- 2. Hollinger has failed to file its interim statements (and interim Management's Discussion & Analysis related thereto) for the three-month period ended March 31, 2004 as required to be filed under Ontario securities law on or before May 15, 2004.
- 3. Hollinger has further failed to file its annual financial statements (and annual Management's Discussion & Analysis related thereto) and its Annual Information Form for the year ended December 31, 2003 by the required filing date under Ontario securities law, namely May 19, 2004.

- 4. Hollinger has further failed to make subsequent requisite periodic filings under the Act.
- 5. As of the date of this Order, Hollinger has not rectified the filing deficiencies described in paragraphs 2, 3 and 4 of this Order.
- 6. On April 30, 2004, Hollinger made an application to the Commission under OSC Policy 57-603 *Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements* (the "MCTO Policy")) requesting that a Management and Insider Cease Trade Order (as that term is defined in the MCTO Policy) be issued as an alternative to an Issuer Cease Trade Order (as that term is defined in the MCTO Policy).
- 7. In connection with this application, and in accordance with section 3.1 of the MCTO Policy, Hollinger provided the Commission with
  - (a) an affidavit listing the names and positions/titles (if any) of each person or company that, in the opinion of Hollinger, comes within the definition of "Defaulting Management and Other Insiders" (as that term is defined in the MCTO Policy); and
  - (b) an undertaking (the "Undertaking") to provide to the Commission, during the period of default, particulars of any changes to this information that is known to Hollinger.
- 8. On May 18, 2004, the Director made a temporary order (the "Temporary Order") under paragraph 2 of subsection 127(1) and subsection 127(5) of the Act that the Respondents cease trading in any securities of Hollinger, subject to certain exceptions as provided for in the Temporary Order, for a period of 15 days from the date of the Temporary Order;
- 9. On June 1, 2004, following a hearing on the matter, the Commission made the Hollinger MCTO that provided that all trading, whether direct or indirect, by the Respondents in the securities of Hollinger shall cease, subject to certain exceptions as provided for in the Hollinger MCTO, until two full business days following the receipt by the Commission of all filings Hollinger is required to make pursuant to Ontario securities law;
- 10. Since the date of the Hollinger MCTO, Hollinger has filed Default Status Reports on a biweekly basis in accordance with Part 3 of the MCTO Policy.
- 11. Since the date of the Hollinger MCTO, there have been certain changes to the class of persons and companies that, in the opinion of Hollinger, come within the definition of "Defaulting Management and Other Insiders". In accordance with the Undertaking, Hollinger has advised the Commission of these changes, and now requests that the Hollinger MCTO be varied to reflect such changes.
- 12. Hollinger believes that, since the date of the Hollinger MCTO, the following persons and companies have come within the definition of "Defaulting Management and Other Insiders" and accordingly should be named as additional respondents in the Hollinger MCTO:

Randall Benson Joseph Wright Stanley Beck Newton Glassman David Rattee David Drinkwater Ronald Mitchell

(collectively, the "Additional Respondents").

13. Each of the Additional Respondents is, or was, at some time since the end of the period covered by the last financial statements filed by Hollinger, namely since September 30, 2003, a director, officer or insider of Hollinger and during that time had, or may have had, access to material information with respect to Hollinger that has not been generally disclosed.

AND WHEREAS the Commission is of the opinion that it is in the public interest to make this Order;

IT IS ORDERED under paragraph 2 of subsection 127(1) of the Act and under section 144 of the Act that the list of Respondents appended to the Hollinger MCTO as Schedule "A" is varied to include the Additional Respondents, as that term is defined in this Order.

DATED at Toronto, this 28th day of April, 2006.

"Robert Shirriff"
Ontario Securities Commission

"Suresh Thakrar"
Ontario Securities Commission

#### Schedule "A"

509645 N.B. Inc. 509646 N.B. Inc. 1269940 Ontario Limited 2753421 Canada Limited Amiel Black, Barbara Argus Corporation Limited Atkinson, Peter Y. Black, Conrad M. (Lord) Boultbee, J. A. Burt, The Hon. Richard Carroll, Paul A. Colson, Daniel W. Conrad Black Capital Corporation Cowan, Charles G. Creasey, Frederick A. Cruickshank, John Deedes, Jeremy Dodd, David Duckworth, Claire F. Healy, Paul B. Kipnis, Mark Kissinger, The Hon. Henry A. Lane, Peter K. Loye, Linda Maida, Joan McCarthy, Helen Meitar, Shmuel O'Donnell-Keenan, Niamh Paris, Gordon Perle, The Hon. Richard N. Radler, F. David The Ravelston Corporation Limited Rohmer, Richard, OC, QC

Ross, Sherrie L.
Samila, Tatiana
Savage, Graham
Seitz, The Hon. Raymond G.H.
Smith, Robert T.
Stevenson, Mark
Thompson, The Hon. James R.
Van Horn, James R.
Walker, Gordon W.
White, Peter G.

Vale, Donald M.J.
Delorme, Monique L.
Richardson, James A.
Marler, Jonathan H.
Tyrrell, Robert Emmett
Metcalfe, Robert J.
Wakefield, Allan

509643 N.B. Inc. 509644 N.B. Inc. 509647 N.B. Inc.

## SCHEDULE "B" DECEMBER MRRS DECISION

A SECTION OF THE SECT

# IN THE MATTER OF THE SECURITIES LEGISLATION OF BRITISH COLUMBIA, SASKATCHEWAN, MANITOBA, ONTARIO, QUÉBEC, NEW BRUNSWICK, NOVA SCOTIA, NEWFOUNDLAND AND LABRADOR, YUKON TERRITORY AND NUNAVUT (the "Jurisdictions")

#### AND

#### IN THE MATTER OF THE MUTUAL RELIANCE REVIEW SYSTEM FOR EXEMPTIVE RELIEF APPLICATIONS

#### AND

## IN THE MATTER OF HOLLINGER INC. (the "Applicant")

#### MRRS DECISION DOCUMENT

#### **Background**

The local securities regulatory authority or regulator (the "Decision Maker") in each of the Jurisdictions has received an application from the Applicant for a decision under the securities legislation of the Jurisdictions (the "Legislation") that the Applicant be exempt from certain requirements of the Legislation, including certain requirements in National Instrument 51-102 - Continuous Disclosure Obligations ("NI 51-102") and National Instrument 52-107 – Acceptable Accounting Principles, Auditing Standards and Reporting Currency ("NI 52-107"), as described below under the heading "Requested Relief".

Under the Mutual Reliance Review System for Exemptive Relief Applications:

- (a) the Ontario Securities Commission (the "OSC") is the principal regulator for this application, and
- (b) this MRRS decision document evidences the decision of each Decision Maker.

#### **Requested Relief**

The Applicant has requested the relief set out below (the "Requested Relief"):

- (a) With respect to the annual financial statements for the 12 months ended December 31, 2003 (the "December 2003 Financial Statements"), relief from the requirement in the Legislation and in section 3.1(1) of NI 52-107 that financial statements be prepared in accordance with Canadian generally accepted accounting principles ("GAAP") as applicable to public enterprises.
- (b) With respect to each of the December 2003 Financial Statements and the annual financial statements for the 12 months ended December 31, 2004 (the "December 2004 Financial Statements"), relief from the requirement in the Legislation, if applicable, and in section 3.2(a) of NI 52-107 that financial statements that are required by securities legislation to be audited in accordance with Canadian generally accepted auditing standards ("GAAS") must be accompanied by an auditor's report that does not contain a reservation.
- (c) With respect to the presentation format of (i) the December 2003 Financial Statements, which will be presented on a stand-alone basis, and (ii) the December 2004 Financial Statements, which will be presented in a multi-columnar format (the "Multi-Columnar Format") along with audited annual financial statements for the year ended December 31, 2005 (the "December 2005 Financial Statements") and audited annual financial statements for the transition year following a change in year-end consisting of the three months ended March 31, 2006 (the "March 2006 Financial Statements" and together with the December 2003 Financial Statements, the December 2004 Financial Statements and the December 2005 Financial Statements, collectively, the "Historical Annual Financial Statements"), relief from:
  - (i) the requirement in the Legislation, if applicable, and in section 4.1(a) and (b) of NI 51-102 that a reporting issuer must file comparative annual financial statements in respect of the most recently completed financial year and the financial year immediately preceding the most recently completed financial year; and
  - (ii) the requirement in the Legislation, if applicable, and in section 5.1(1) of NI 51-102 that a reporting issuer must file management's discussion and analysis ("MD&A") relating to the comparative annual financial statements required under Part 4 of NI 51-102.

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#### Interpretation

Defined terms contained in National Instrument 14-101 - *Definitions* have the same meaning in this decision unless they are defined in this decision.

#### Representations

This decision is based on the facts represented by the Applicant set out below.

1. The Applicant is a corporation continuing from an amalgamation under the *Canada Business Corporations Act* (the "CBCA"), and its principal and registered office is located at 10 Toronto Street, Toronto, Ontario, M5C 2B7. The Applicant is a reporting issuer (or its

equivalent) in each of the provinces and territories of Canada where such status exists and is a foreign private issuer in the United States.

- 2. The Applicant is a "mutual fund corporation" under the *Income Tax Act* (Canada) and, as a result, is not permitted to own assets (other than equity securities) directly. The Applicant's assets (other than its equity share ownership in its subsidiaries) are owned indirectly through its subsidiaries.
- 3. The Applicant's principal asset is its interest in Sun-Times Media Group, Inc. (formerly Hollinger International Inc.) ("Sun-Times"), a corporation governed by the laws of the State of Delaware. Sun-Times is a newspaper publisher, the assets of which include the Chicago Sun-Times and a large number of community newspapers in the Chicago area. As of July 31, 2006, the Applicant owned, directly or indirectly 782,923 Class A Common shares of Sun-Times (the "Sun-Times A Shares") and 14,990,000 Class B Common shares of Sun-Times (the "Sun-Times B Shares") (collectively, the "Sun-Times Shares"), being approximately 19.7% of the equity and 70.1% of the voting interest in Sun-Times.
- 4. The authorized capital of the Applicant consists of an unlimited number of retractable common shares (the "Common Shares"), an unlimited number of Exchangeable Non-Voting Preference Shares Series I (the "Series I Preference Shares"), an unlimited number of Exchangeable Non-Voting Preference Shares Series II (the "Series II Preference Shares") and an unlimited number of Retractable Non-Voting Preference Shares Series III (the "Series III Preference Shares"). As at June 30, 2006, 34,945,776 Common Shares and 1,701,995 Series II Preference Shares were issued and outstanding and there were no Series I Preference Shares or Series III Preference Shares issued and outstanding. The only voting securities of the Applicant are the Common Shares.
- 5. The outstanding Common Shares and Series II Preference Shares are listed on the Toronto Stock Exchange under the symbols "HLG.C" and "HLG.PR.B", respectively.
- 6. Each of the outstanding shares of the Applicant is retractable at the option of the holder. The Common Shares are retractable at any time at the option of the holder at their retraction price (which is fixed from time to time) in exchange for Sun-Times A Shares of equivalent value or, at the Applicant's option, cash of equivalent value. The retraction price is derived from the fair value of the Applicant's assets less its liabilities.
- 7. On retraction, the Series II Preference Shares are exchangeable into a fixed number of the Applicant's Sun-Times A Shares or, at the Applicant's option, cash of equivalent value.
- 8. The Applicant has outstanding US\$93.0 million aggregate principal amount of Senior Secured Notes (the "Notes"). The Notes are guaranteed by, among others, Ravelston Management Inc. ("RMI"), a wholly-owned subsidiary of Ravelston Corporation Limited ("RCL"). RCL is a holding company that, prior to being placed into receivership, was controlled by Conrad Black. The principal asset of RCL is its direct and indirect interest in the Applicant. In 2005, RCL and RMI were declared to be insolvent and RSM Richter Inc. ("Richter") was appointed by the Ontario Court of Justice as receiver of their respective assets. The Notes are secured by, among other things, a first priority lien on 14,990,000 Sun-Times B

Shares owned, directly or indirectly, by the Applicant. Under the terms of the Notes, the Applicant is subject to certain restrictive covenants and other obligations.

- 9. The Applicant is currently prevented from honouring retractions of the Common Shares and the Series II Preference Shares as a consequence of it being in default under the terms of the indentures governing the Notes. As of June 30, 2006, there were retraction notices from holders of 160,373 Common Shares at a retraction price of \$9.00 per share and 211 Common Shares at a retraction price of \$7.25 per share, which the Applicant is unable to complete at the present time.
- 10. In its financial statements in respect of periods ending on or before September 30, 2003, the Applicant had accounted for its investment in Sun-Times using the consolidation method as it exercised control over Sun-Times as that term is defined in the Canadian Institute of Chartered Accountants Handbook (the "CICA Handbook"). The business and affairs of the Applicant, Sun-Times and their respective subsidiaries were predicated on the fact that, as a majority shareholder of Sun-Times, the Applicant controlled Sun-Times in that it managed, or supervised the management of, the business and affairs of Sun-Times. However, during and following November 2003, certain events occurred that the Applicant submits caused it to cease to control or exercise significant influence over Sun-Times, as those terms are defined in the CICA Handbook. Those events included the following:
  - (a) the Applicant no longer had a majority of the nominees forming part of the board of directors of Sun-Times (the "Sun-Times Board");

- (b) Sun-Times co-operated in an attempt to obtain an order from a United States court in Chicago affecting the Applicant's right to exercise its ordinary powers as a majority shareholder, including with respect to the composition of the Sun-Times Board;
- (c) substantially all of the powers of the Sun-Times Board were delegated to a committee thereof, of which none of the nominees of the Applicant was a member;
- (d) Sun-Times commenced litigation against the Applicant and the Applicant made certain counterclaims against Sun-Times in respect of matters which continue to be unresolved;
- (e) restrictions were imposed on the Applicant by a United States court order relating to the alienation of its interests in Sun-Times and the alienation of any controlling interest in the Applicant itself;
- (f) the Applicant became unable to exercise certain fundamental rights associated with being a majority voting shareholder of Sun-Times, including amending the by-laws of Sun-Times and supervising the overall strategic, business and operating initiatives of Sun-Times;
- (g) without the consent or involvement of the Applicant or its nominees on the Sun-Times Board, the Sun-Times Board delegated to a committee thereof the authority

- to review and evaluate Sun-Times' strategic alternatives, including a possible sale of Sun-Times or one or more of its assets;
- (h) the Applicant and its auditors were denied access to the books and records of Sun-Times; and
- (i) the relationship between the Applicant and Sun-Times had deteriorated into one in which there was very little mutual co-operation, assistance or regard to the interests of the Applicant and Sun-Times as a group.
- 11. Prior to May of 2003, the Sun-Times Board was composed of five inside directors (Lord Black, Lady Black, David F. Radler, Daniel W. Colson and Peter Y. Atkinson) and eight outside directors (Richard Burt, Henry Kissinger, Marie-Josee Kravis, Shmuel Meitar, Richard N. Perle, Alfred Taubman, James R. Thompson and Leslie H. Wexner).
- 12. In May of 2003, Tweedy, Brown Company, LLC, a public shareholder of Sun-Times, wrote to the Sun-Times Board and demanded that the Sun-Times Board undertake an investigation with respect to certain allegations regarding related party transactions.
- 13. In May of 2003, three of the outside directors did not stand for re-election and an additional outside director, Gordon Paris, was appointed to the Sun-Times Board, resulting in a total of six remaining outside directors.
- 14. In June of 2003, the Sun-Times Board established a special committee (the "Special Committee") to examine shareholders' allegations and appointed Mr. Paris to be its Chair. In July of 2003, two additional outside independent directors, Graham Savage and Raymond Seitz, were appointed to the Sun-Times Board and made members of the Special Committee.
- In early November 2003, the Special Committee reported the preliminary results of its investigation to the Sun-Times Board. The Special Committee determined that approximately US\$32.15 million in unauthorized payments had been made by Sun-Times to related parties who included Lord Black, Mr. Radler, Mr. Atkinson and J.A. Boultbee. As a consequence of these investigations, the Special Committee of Sun-Times took steps to secure Sun-Times' ability to act autonomously and independently. Sun-Times made a number of demands of Lord Black which led to an agreement that Lord Black entered into with Sun-Times dated November 15, 2003 (the "Restructuring Proposal") in which Lord Black agreed, in his capacity as Chairman of Sun-Times, that he would devote his principal time and energy to pursuing a range of alternative strategic transactions that Sun-Times' board of directors intended to pursue (the "Strategic Process"). As well, Lord Black agreed, in his capacity as the majority stockholder of the Applicant, that he would not support a transaction involving ownership interests in the Applicant if such transaction would negatively affect Sun-Times' ability to consummate a transaction resulting from the Strategic Process unless it was necessary to enable the Applicant to avoid a material default or insolvency. Lord Black also agreed that a number of personnel changes would be made at Sun-Times including the resignation of a number of the Applicant's nominees from the board of Sun-Times.
- 16. On November 17, 2003, Lord Black resigned as Sun-Times' Chief Executive Officer. At the same time, Mr. Radler resigned as President and Chief Operating Officer and as a director of

Sun-Times and Mr. Atkinson resigned as a director of Sun-Times. In addition, Mark Kipnis resigned as Sun-Times' Vice President and Corporate Counsel and Mr. Boultbee was terminated from his position as Executive Vice-President of Sun-Times. Lord Black, Mr. Radler, Mr. Atkinson and Mr. Boultbee were all nominees of the Applicant at that time.

- 17. Also, on November 17, 2003, Sun-Times announced the Restructuring Proposal pursuant to which it unilaterally terminated each of the services agreements (the "Services Agreements") between RMI and Sun-Times, effective June 1, 2004. Subsequent to December 2003, Sun-Times ceased to make any payments to RMI under the Services Agreements. This termination had an impact on RMI's ability to make its required payments to the Applicant under a support agreement (the "Support Agreement") entered into in March of 2003 between RMI and the Applicant in connection with the Applicant's issuance of the Notes. Among other things, the failure of RMI to make the cash payments to the Applicant as required under the Support Agreement resulted in the Applicant being in default under the terms governing the Notes.
- 18. Sun-Times also announced on November 17, 2003 that, pursuant to the Restructuring Proposal, the Sun-Times Board had retained a financial advisor to review and evaluate the Strategic Process. The Strategic Process was to be under the direction of the newly reconstituted five member executive committee of the Sun-Times Board (the "Executive Committee"), of which only one member, Lord Black, was a nominee of the Applicant to the Sun-Times Board. By the end of November 2003, the Applicant ceased to exercise any meaningful control over Sun-Times. Without any input from the Applicant, the Sun-Times Board has approved the dispositions of several of Sun-Times' material assets including the Telegraph Group Limited ("Telegraph Group") in July 2004, The Jerusalem Post and its related publications in December 2004 and certain Canadian newspaper operations in December 2005.
- 19. On December 23, 2003, KPMG LLP ("KPMG Canada") resigned as the auditors of the Applicant. KPMG LLP ("KPMG USA") continue to serve as the auditors of Sun-Times.
- 20. On January 16, 2004, a court order was issued by the United States District Court for the Northern District of Illinois in the matter of the *United States Securities and Exchange Commission v. Hollinger International Inc.* (the "Sun-Times Consent Order"). The Sun-Times Consent Order provided that, among other things, a special monitor (the "Special Monitor") of the Sun-Times Board would be appointed to oversee the activities of the Sun-Times Board in certain circumstances, including in the event that any of the Applicant's nominees were elected to the Sun-Times Board without its endorsement. The Special Monitor's mandate would be to, among other things, protect the interests of the non-controlling shareholders of Sun-Times to the extent permitted by law.
- 21. On or about January 16, 2004, Sun-Times commenced an action in the United States District Court for the Northern District of Illinois (Chicago) against the Applicant and others claiming damages in excess of US\$200 million in relation to various payments alleged to have been improperly received by the Applicant and others from Sun-Times and others.
- 22. On January 17, 2004, Lord Black resigned as Chairman of the Sun-Times Board.

- 23. On January 18, 2004, Lord Black and RCL entered into an agreement with Press Holdings Sun-Times Limited ("PHIL") whereby Lord Black, RCL and related parties agreed to sell their shares in the Applicant to PHIL (the "PHIL Transaction"). The following related events subsequently transpired:
  - (a) On January 20, 2004, the Sun-Times Board adopted resolutions creating a committee of the Sun-Times Board known as the Corporate Review Committee (the "CRC"). This committee was composed of all of the members of the Sun-Times Board except the nominees of the Applicant. The CRC was delegated, essentially, all of the strategic powers of the Sun-Times Board.
  - (b) On January 23, 2004, the Applicant purported to amend the by-laws of Sun-Times to, among other things, disband the CRC and protect its interests as the majority voting shareholder of Sun-Times.
  - (c) On January 25, 2004, notwithstanding the amendments to the by-laws, the CRC caused Sun-Times to adopt a shareholders' rights plan (the "SRP") which, among other things, effectively prevented Lord Black and RCL from agreeing to sell their shares in the Applicant to PHIL but deferred the implementation of the SRP until a court of competent jurisdiction could determine whether the CRC remained a valid committee of the Sun-Times Board and had the power to adopt the SRP.
  - (d) On January 26, 2004, Sun-Times commenced an action against the Applicant and others in the Court of Chancery of the State of Delaware. By an Order and Judgment entered on March 4, 2004 (the "Delaware Order"), Vice-Chancellor Strine ruled in favour of Sun-Times and held, among other things, that the by-law amendments referred to above, were ineffective, that the CRC was duly constituted, that the SRP was permissibly adopted and that the Applicant and others be enjoined from taking any steps to pursue or consummate the PHIL Transaction or any other transaction which would frustrate the Strategic Process.
- 24. On March 12, 2004, the Applicant's new auditors, Zeifman & Company, LLP ("Zeifman" or the "Auditors"), wrote to Sun-Times requesting co-operation by Sun-Times management and by Sun-Times' auditors to the extent necessary in order to permit Zeifman to complete an audit of the Applicant. On March 19, 2004, Sun-Times replied to Zeifman essentially denying the co-operation of Sun-Times management. Both KPMG Canada and Sun-Times' auditors, KPMG USA, also refused to allow Zeifman to rely on their past, and in the case of KPMG USA, present and future, audit work.
- 25. On March 24, 2004, Mr. Colson resigned as deputy chairman and chief executive officer of the Telegraph Group and as chief operating officer of Sun-Times, leaving no associates of Lord Black remaining in the management of Sun-Times.
- 26. During the first quarter of 2004, Sun-Times commenced the process of providing for its own corporate accounting and reporting functions, including computerized consolidation systems, making such systems distinct and separate from those of the Applicant, RMI and RCL.

This included hiring its own staff, leasing its own premises and making offers of employment to certain RMI employees. Sun-Times also commenced the process of discontinuing its previous practice of storing detailed financial information on systems shared with the Applicant and ceased sharing any financial information with the Applicant. During 2004, Sun-Times restricted direct access by the Applicant to the Applicant's systems, historical data and servers, a situation that was partially, but not satisfactorily, remedied in June 2005.

- 27. In March 2004, the Applicant commenced a pre-filing process with OSC Staff indicating that it had lost control of Sun-Times during 2003 and wished to explore possible accounting alternatives going forward.
- 28. On June 1, 2004, the OSC issued a Management and Insider Cease Trade Order (the "Hollinger MCTO") as a result of the failure of the Applicant in filing, among other things, its annual and first quarter interim financial statements by the required filing dates under applicable Canadian securities laws. The Hollinger MCTO was subsequently varied on March 8, 2005, August 10, 2005, and April 28, 2006. The Hollinger MCTO currently remains in effect. Similar Management and Insider Cease Trade Orders have also been issued by the British Columbia Securities Commission and the Alberta Securities Commission in respect of certain former officers and directors of the Applicant resident in British Columbia and Alberta.
- 29. In February 2004, Sun-Times commenced an action against the Applicant and others in the Ontario Superior Court of Justice seeking, among other things, the return of documents allegedly the property of Sun-Times. The Applicant and others counterclaimed for, among other things, damages in respect of the failure by Sun-Times to make payments under the Services Agreements.
- 30. On July 1, 2004, the Applicant filed a complaint in the Delaware Chancery Court seeking to have the court require that Sun-Times submit the sale of its U.K. assets (principally the Telegraph Group) to ratification by its shareholders. On July 29, 2004, the Delaware Chancery Court denied the Applicant's complaint. Sun-Times completed the sale of the Telegraph Group on July 30, 2004.
- 31. On September 3, 2004, Mr. Justice Colin L. Campbell ordered that an inspector conduct an investigation of the Applicant. On October 27, 2004, Ernst & Young Inc. (the "Inspector") was appointed as an inspector pursuant to section 229(1) of the CBCA. In making the appointment, Justice Campbell noted that the efforts of the Applicant had been neither sufficient nor timely in addressing the legitimate concerns raised by the public shareholders of the Applicant regarding related party transactions involving the Applicant, which at that time remained under the indirect control and direction of Lord Black.
- 32. On November 2, 2004, Lord Black resigned as a director and officer of the Applicant. During that same month the Ontario Superior Court of Justice ordered the removal of Lord Black, Lady Black, Mr. Radler and Mr. Boultbee from the board of directors of the Applicant.
- 33. On November 15, 2004, the United States Securities and Exchange Commission (the "SEC") filed a complaint in the United States District Court for the Northern District of Illinois, Eastern Division against Lord Black, Mr. Radler and the Applicant for certain alleged violations

- of U.S. securities laws. The SEC seeks declaratory and injunctive relief, disgorgement of amounts improperly paid to defendants, a civil monetary penalty, an order barring Lord Black and Mr. Radler from serving as an officer or director of any issuer required to file reports with the SEC, and a voting trust on Sun-Times shares held by Lord Black and the Applicant.
- 34. Through to the end of 2004, the Applicant continued discussions with Sun-Times in an attempt to reach an agreement regarding Sun-Times' co-operation with the Applicant and Zeifman to facilitate the preparation of the Applicant's audited financial statements, among other things. These discussions failed to result in any definitive agreement between the parties, as the terms upon which Sun-Times was prepared to offer its cooperation were insufficient to facilitate the preparation of the Applicant's audited financial statements.
- 35. On March 4, 2005, the Applicant released alternative unaudited financial information as at September 30, 2004 in the form of a consolidated balance sheet ("CBS"). The CBS was prepared in accordance with the Applicant's traditional accounting policies with the exception that it had been prepared as though the Applicant had always accounted for its assets and liabilities at their market values.
- On March 18, 2005, the OSC issued a Notice of Hearing in connection with a hearing 36. (the "Hearing") to consider whether, pursuant to sections 127(1) and 127.1 of the Securities Act (Ontario), it is in the public interest for the OSC to make certain orders in respect of the Applicant, Lord Black, Mr. Radler, Mr. Boultbee and Mr. Atkinson. The statement of allegations prepared by OSC staff (the "Statement of Allegations") includes allegations relating to the failure by the Applicant to file interim statements (and management's discussion and analysis related thereto) for the three-month period ended March 31, 2004 and subsequent interim filing requirements, and failed to file its annual financial statements (and management's discussion and analysis related thereto) and its Annual Information Form ("AIF") for the year ended December 31, 2003, contrary to the requirements of Ontario securities law. The Applicant acknowledges that the Requested Relief is intended to be prospective in nature and is without prejudice to the matters to be determined at the Hearing. The Hearing is presently scheduled for June 1, 2007, or as soon thereafter as may be fixed by the Secretary to the Commission and agreed to by the parties.
- 37. On March 21, 23 and 24, 2005, the Commission held a hearing to consider an application by the Applicant under section 144 of the Act for an Order to vary the Hollinger MCTO to permit certain direct or indirect trades of securities of the Applicant that may be required to effect, or that may occur in connection with, the proposed share consolidation going private transaction (the "Going Private Transaction") involving the Applicant, as described in the Hollinger Management Proxy Circular dated March 4, 2005 and filed on SEDAR on March 10, 2005. On March 27, 2005, the OSC released its decision that it was unable to form the opinion that it would not be prejudicial to the public interest to grant the relief sought by the Applicant and others in connection with the Going Private Transaction. As a result, the OSC denied granting the requested relief of varying the Hollinger MCTO and a similar Management and Insider Cease Trade Order made in respect of Sun-Times.

- 38. On April 20, 2005, Mr. Justice James Farley of the Ontario Superior Court of Justice issued two orders by which RCL and RMI were (i) placed in receivership pursuant to the Courts of Justice Act (Ontario) and (ii) granted protection pursuant to the Companies' Creditors Arrangement Act (Canada) and the Bankruptcy and Insolvency Act (Canada) (collectively, the "Receivership and CCAA Orders"). Pursuant to the Receivership and CCAA Orders:
  - (a) Richter was appointed receiver and manager of all of the assets and property of RCL and RMI except for certain shares held directly or indirectly by them, including shares of the Applicant and RMI; and
  - (b) Richter took possession and control of RCL's common shares and, as a result, Richter, at the time, directly or indirectly exercised control or direction over 16.5% of the Common Shares.
- 39. On May 18, 2005, Mr. Justice Farley further ordered the Receivership and CCAA Orders be applied to Argus Corporation Limited and five of its subsidiary companies which collectively own, directly or indirectly, 61.8% of the outstanding Common Shares and 3.9% of the Series II Preference Shares. As a result of this further order, Richter exercised control or direction over an aggregate of 78.3% of the Common Shares and 3.9% of the Series II Preference Shares.
- 40. On July 8, 2005, Justice Campbell of the Ontario Superior Court of Justice approved a consent Order reconstituting the Applicant's board of directors. The consent Order provided for the removal of two of the then remaining four interim directors and the appointment of five new directors. Later that month, the two remaining interim directors resigned from the Applicant's board of directors, and four new directors, namely Stanley Beck, Joseph Wright, Newton Glassman and Randall Benson were appointed to the Applicant's board of directors. Mr. Benson was appointed as the Applicant's Chief Restructuring Officer. The four new directors, together with David Drinkwater and David Rattee, who were appointed in August 2005, formed a new board of directors of the Applicant.
- 41. On November 14, 2005, the Applicant received the report of the Inspector.
- 42. Sun-Times called a shareholders' meeting for January 24, 2006 with the selection of the Sun-Times Board scheduled to be voted on at that meeting. The Applicant had previously advised Sun-Times of its desire to obtain representation on the Sun-Times Board proportionate to its equity interest. The Applicant specifically requested that two of its nominees serve on the Sun-Times Board. The slate of proposed new directors issued as part of Sun-Times' proxy statement did not include any nominees of the Applicant. Sun-Times had offered to include one nominee of the Applicant on its board in return for an agreement to restrict the voting rights attached to the Applicant's Sun-Times Shares. The Applicant indicated that this offer was unacceptable.

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43. The Applicant nominated two representatives, Messrs. Beck and Benson, to the Sun-Times Board of nine directors. The Applicant's representatives were not endorsed by the Sun-Times Board, and as a result, in accordance with the special court order dated January 16, 2004 issued by a U.S. District Court, the Special Monitor was appointed in January 2006. The Special Monitor's mandate is to, among other things, protect the interests of Sun-Times' non-controlling

shareholders to the extent permitted by law. The Applicant supported the slate of other directors proposed by Sun-Times. The two nominees on the Sun-Times Board are not on any committees of the Sun-Times Board.

- 44. Sun-Times called a further shareholders' meeting for June 13, 2006 with the selection of the Sun-Times Board scheduled to be once again voted on at that meeting. Prior to such meeting, Sun-Times initiated a conversation with the Applicant regarding the Applicant's intention to retain seats on the Sun-Times Board. In those conversations, Sun-Times expressed its belief that no member of the Applicant's board of directors should sit on the Sun-Times Board. The Applicant indicated that it sought to nominate two representatives to the Sun-Times Board. Sun-Times ultimately agreed to include two representatives of the Applicant on its slate of nominees so long as they were Messrs. Beck and Benson, and not new nominees of the Applicant.
- 45. On June 13, 2006, Messrs. Beck and Benson were re-elected as directors of Sun-Times. Following their election, Sun-Times reasserted its view that neither Mr. Beck nor Mr. Benson was independent. Each of them continued not to serve on any committee of the Sun-Times Board.
- 46. On July 6, 2006, the Applicant filed a counterclaim against Sun-Times in the United States District Court for the Northern District of Illinois, Eastern Division. The Applicant is seeking a judgment against Sun-Times, and compensatory and punitive damages to be determined at trial, for: (a) fraud in connection with the transfer of The Daily Telegraph in 1995 and several Canadian newspapers in 1997 from the Applicant to Sun-Times; (b) conspiracy to defraud the Applicant; (c) unjust enrichment by Sun-Times in its acquisition of assets from the Applicant; (d) unlawful interference with the economic interests of the Applicant; (e) aiding and abetting in fraud against the Applicant; and (f) aiding and abetting a breach of fiduciary duty against the Applicant.
- 47. At a meeting on July 7, 2006, the Applicant's board of directors determined that it was no longer appropriate for Messrs. Beck and Benson to serve on the Sun-Times Board, as a result of the counterclaim filed by the Applicant against Sun-Times described above. On July 13, 2006, Messrs. Beck and Benson resigned from the Sun-Times Board. As a result of these resignations, the Applicant currently has no nominees serving as directors on the Sun-Times Board.
- 48. Following the loss of control and significant influence by the Applicant over Sun-Times during November of 2003, the Applicant's investment in Sun-Times becomes subject to the cost method and, under the transitional provisions of certain new accounting standards (the "New Standards"), the fair value method as of January 1, 2004. The Applicant proposes to file financial statements by electing to account for its investment in Sun-Times on the fair value method in accordance with the transitional provisions of the New Standards commencing January 1, 2004. The New Standards are comprised of the following CICA Handbook sections:
  - (a) Section 3051: Investments;
  - (b) Section 1530: Comprehensive income;
  - (c) Section 3855: Financial instruments recognition and measurement; and
  - (d) Section 1590: Subsidiaries (amended to reflect impact of the New Standards).

- 49. The Applicant has not filed any financial statements, MD&A or certifications by its chief executive officer or chief financial officer of its financial statements, as applicable, since its interim financial statements for the nine months ended September 30, 2003. The Applicant has not filed an annual information form in respect of any financial year subsequent to the financial year ended December 31, 2002.
- 50. The Applicant is not in default of its obligations under Part 9 of NI 51-102 in respect of the filing of management proxy materials.
- 51. The Applicant has filed a Form 13-502F1 and paid the related fees under OSC Rule 13-502 Payment of Fees ("OSC Rule 13-502") for each financial year ended on or after December 31, 2003 and, accordingly, is no longer in default of its obligations under Part 2 of OSC Rule 13-502.
- 52. On April 18, 2006, the Applicant filed on the System for Electronic Document Analysis and Retrieval ("SEDAR") a notice dated March 31, 2006 pursuant to section 4.8 of NI 51-102 announcing its decision to change the Applicant's financial year-end from December 31 to March 31. On March 31, 2006, the Applicant submitted a request to Canada Revenue Agency to approve the change of financial year-end.
- 53. As set out in the notice, the Applicant sought to change its financial year-end as it proposed to cease reporting its financial results on a consolidated basis with those of Sun-Times and instead present its investment in Sun-Times on a fair value basis. As a result of this change, it would no longer be necessary for the Applicant to have the same year-end as Sun-Times. A change to March 31 would facilitate enhanced discussion and analysis of its investment in Sun-Times.
- 54. The notice set out the information prescribed by section 4.8 of NI 51-102, including details regarding the financial statements intended to be filed by the Applicant in respect of its old financial year, its transition year and its new financial year.

## **Proposed Filings**

- 55. The Applicant proposes to file the following documents (the "Proposed Filings"):
  - (a) December 2003 Financial Statements will be presented on a stand-alone basis, together with the relevant MD&A on Form 51-102F1. The December 2003 Financial Statements will reflect, solely with respect to the Applicant's investment in Sun-Times, the fair value basis in accordance with the New Standards, notwithstanding that the New Standards were not effective for that period. GAAP would require that the December 2003 Financial Statements consolidate the results of Sun-Times up to the date on which the Applicant ceased to exercise control or significant influence over Sun-Times and thereafter on a cost basis. The December 2003 Financial Statements will be prepared in accordance with GAAP in all other respects. The December 2003 Financial Statements will be audited in accordance with Canadian GAAS and will be accompanied by an auditor's report that contains an adverse opinion due to the nature of the GAAP

departure described above. Although the December 2003 Financial Statements will not be prepared in accordance with GAAP, they will present the same level of disclosure about the Applicant as for subsequent years when the Applicant's investment in Sun-Times may be accounted for on a fair value basis in accordance with the New Standards.

- (b) The Auditors will, however, undertake specified procedures in respect of the December 2003 Financial Statements in accordance with section 9100 of the CICA Handbook. The Applicant will provide a copy of the specified procedures report in respect of the December 2003 Financial Statements in accordance with section 9100 of the CICA Handbook to the Decision Makers within 90 days of the issuance of this decision.
- (c) Audited December 2004 Financial Statements will reflect the adoption of the New Standards effective January 1, 2004 and be presented in the Multi-Columnar Format. The audit report on the December 2004 Financial Statements will be qualified with respect to the adjustment to retained earnings at January 1, 2004 reflecting the change in the Applicant's investment in Sun-Times from its carrying value (under consolidation up to the date on which the Applicant ceased to exercise control or significant influence over Sun-Times) to its fair value under the New Standards.
- (d) The certification required by section 2.1 of Multilateral Instrument 52-109 Certification of Disclosure in Issuers' Annual and Interim Filings ("MI 52-109") will be filed on Form 52-109FT1 in respect of the December 2004 Financial Statements.
- (e) Audited December 2005 Financial Statements will be presented as part of, and comparative to, the December 2004 Financial Statements in the Multi-Columnar Format. The audit report on the December 2005 Financial Statements will be unqualified. For the purpose of the requirements of section 4.8 of NI 51-102, the 12 months ended December 31, 2005 will constitute the Applicant's "old financial year".
- (f) The certification required by section 2.1 of MI 52-109 will be filed on Form 52-109F1, as modified by section 5.2(1) of MI 52-109, in respect of the December 2005 Financial Statements.

(g) Audited March 2006 Financial Statements will be presented as part of, and comparative to, the financial statements for the 12 months ended December 31, 2005 in the Multi-Columnar Format. The audit report on the March 2006 Financial Statements will be unqualified, as will the audit report on the comparative December 2005 Financial Statements. For the purpose of the requirements of section 4.8 of NI 51-102, the financial year consisting of the three months ended March 31, 2006 will constitute the Applicant's "transition year" and the financial year ended March 31, 2007 will constitute the Applicant's "new financial year".

- (h) The certification required by section 2.1 of MI 52-109 will be filed on Form 52-109F1, as modified by section 5.2(1) of MI 52-109, in respect of the March 2006 Financial Statements.
- (i) MD&A relating to each of the December 2004 Financial Statements, the December 2005 Financial Statements and the March 2006 Financial Statements will be prepared in respect of such audited financial statements on a comparative basis, in a manner consistent with the Multi-Columnar Format, and will otherwise be prepared in accordance with Form 51-102F1.
- (j) Unaudited interim financial statements for each of the interim periods ending after March 31, 2006 (the "Interim Financial Statements") will be prepared and presented in accordance with NI 51-102 and NI 52-107, together with the relevant MD&A on Form 51-102F1.
- (k) The certification required by section 2.1 of MI 52-109 will be filed on Form 52-109F2 in respect of the Interim Financial Statements.
- (l) Annual information forms for the financial year ended December 31, 2005 and for the financial year consisting of the three months ended March 31, 2006 will be presented on Form 51-102F2. The annual information forms will include the disclosure required by Item 18 (Additional Disclosure for Companies Not Sending Information Circulars) of Form 51-102F2, in light of the fact that the Applicant has not been required to send a Form 51-102F5 to its shareholders as of yet.
- (m) An amended notice will be filed pursuant to section 4.8 of NI 51-102 that will replace and supersede in its entirety the notice dated March 31, 2006 previously filed on SEDAR by the Applicant. The amended notice will contain the information prescribed by section 4.8 of NI 51-102 and reflect the information set out in this Order, including the Applicant's: (a) old financial year will be the 12 months ended December 31, 2005; (b) transitional year will be the three months ended March 31, 2006; and (c) new financial year will be the 12 months ended March 31, 2007.
- 56. The Applicant will use the Multi-Columnar Format to present the March 2006 Financial Statements, the December 2005 Financial Statements and the December 2004 Financial Statements. This will make the process less duplicative and more efficient given the Applicant's limited resources and will enable readers to access all of the relevant financial information in one place. In addition to presenting these financial statements in the Multi-Columnar Format, the Applicant will prepare and file separately (i) the December 2003 Financial Statements on a stand-alone basis, and (ii) the Interim Financial Statements (with comparatives for the corresponding interim periods during 2005, except for the balance sheet which will be presented comparative to the audited balance sheet as at March 31, 2006).

57. The Applicant believes that it is unable to prepare the December 2003 Financial Statements in accordance with GAAP or have the December 2003 Financial Statements or the December 2004 Financial Statements audited in accordance with GAAS and accompanied by an auditor's report that does not contain a reservation since to prepare and audit the financial statements in accordance with the requirements requires that the Applicant and its auditors to have co-operation by Sun-Times management and by Sun-Times' auditors. The co-operation has been refused. Relief is needed because the Proposed Filings do not comply with certain form and content requirements contained in the Legislation, including requirements contained in NI 51-102 and NI 52-107.

### Prospective nature of the relief

Ontario Securities Commission

58. The Applicant acknowledges that the Requested Relief is intended to be prospective in nature and is requested solely to permit the Applicant to make certain filings after the date of the decision that do not meet certain form and content requirements contained in the Legislation, including NI 51-102 and NI 52-107. The Requested Relief will not, if granted, have retroactive effect or alter the default status of the Applicant for the period precededing the date the Applicant makes the Proposed Filings in accordance with this decision.

### **Decision**

Each of the Decision Makers is satisfied that the test contained in the Legislation that provides the Decision Maker with the jurisdiction to make the decision has been met.

The decision of the Decision Makers under the Legislation is that the Requested Relief is granted provided that the Applicant makes the Proposed Filings with each of the Decision Makers within 90 days of the issuance of this decision.

| "Susan Wolburgh Jenah"               | "Carol S. Perry"              |
|--------------------------------------|-------------------------------|
| Vice-Chair                           | Commissioner                  |
| Ontario Securities Commission        | Ontario Securities Commission |
| "Kelly Gorman"                       |                               |
| Assistant Manager, Corporate Finance |                               |

# SCHEDULE "C" DRAFT OSC ORDER

# IN THE MATTER OF THE SECURITIES ACT R.S.O. 1990, c. S.5, AS AMENDED (THE "ACT")

#### AND

# IN THE MATTER OF CERTAIN DIRECTORS, OFFICERS AND INSIDERS OF HOLLINGER INC.

# (BEING THE PERSONS AND COMPANIES LISTED IN SCHEDULE "A" HERETO)

#### **ORDER**

### (Section 144)

WHEREAS on April 30, 2004, the Applicant made an application to the Ontario Securities Commission (the "Commission") under OSC Policy 57-603—Defaults by Reporting Issuers in Complying with Financial Statement Filing Requirements (the "MCTO Policy") requesting that a Management and Insider Cease Trade Order be issued as an alternative to an issuer cease trade order;

**AND WHEREAS** on May 18, 2004, the Commission ordered that certain directors, officers or insiders of the Applicant since September 30, 2003 who had, or may have had, access to material information regarding the Applicant since September 30, 2003, temporarily cease trading in any securities of the Applicant (subject to certain exceptions) (the "**Temporary Order**"), for a period of 15 days from the date of the Temporary Order, and that a hearing would be held to determine if it would be in the public interest to make a final order;

AND WHEREAS on June 1, 2004, the Commission ordered that certain directors, officers or insiders of the Applicant since September 30, 2003 who had, or may have had, access to material information with respect to the Applicant since September 30, 2003 who were the subject of the Temporary Order cease trading, directly or indirectly, in any securities of the Applicant (subject to certain exceptions) for a period of two full business days following the receipt by the Commission of all filings which the Applicant is required to make pursuant to Ontario securities law (the "Initial MCTO");

AND WHEREAS (i) on each of March 8, 2005 and April 28, 2006, the Commission varied the Initial MCTO to reflect certain changes to the class of persons and companies who are officers, directors or insiders of the Applicant since the date of the Initial MCTO and (ii) on August 10, 2005 the Commission varied the Initial MCTO to permit certain trades in shares of the Applicant in respect of the possible attachment and perfection of a security interest in such shares (the Initial MCTO, as so varied, the "MCTO");

**AND WHEREAS** the Applicant has made an application (the "Application") pursuant to section 144 of the Act to revoke the MCTO;

# **AND UPON** the Applicant having represented to the Commission that:

- 1. The Applicant is a corporation continuing from an amalgamation under the *Canada Business Corporations Act* and its principal and registered office is located at 10 Toronto Street, Toronto, Ontario, M5C 2B7. The Applicant is a reporting issuer (or its equivalent) in each of the provinces and territories of Canada that recognizes such concept and is a foreign private issuer in the United States.
- 2. As at March 1, 2007, the Applicant's issued and outstanding share capital consisted of 34,945,776 Common Shares and 1,701,995 Exchangeable Non-Voting Preference Shares Series I (the "Series II Preference Shares").
- 3. The outstanding Common Shares and Series II Preference Shares are listed on the Toronto Stock Exchange under the symbols "HLG.C" and "HLG.PR.B", respectively.
- 4. Prior to March 7, 2007, the Applicant had not filed interim financial statements and interim management discussion & analysis related thereto since its interim financial statements for the nine-month period ended September 30, 2003 and has not filed annual audited financial statements and management discussion and analysis related thereto or an annual information form since the year ended December 31, 2002.
- 5. The Applicant has complied with Part 3 of the MCTO Policy and has been providing, and continues to provide, bi-weekly updates on its affairs and progress with respect to remedying its continuous disclosure defaults by way of press release.
- 6. On September 1, 2006, the Applicant submitted an MRRS application requesting exemptive relief to facilitate the efficient curing of the Applicant's reporting defaults and to restore it as a reporting issuer in good standing.
- 7. On December 7, 2006, the Applicant received an MRRS decision (the "December MRRS Decision") from, among others, the Commission, granting the Applicant relief from certain filing requirements under applicable securities legislation, provided the Applicant filed with the applicable securities regulatory authorities certain continuous disclosure documents (collectively, the "Required Filings") on or before March 7, 2007, prepared as described in the December MRRS Decision.
- 8. On January 26, 2007, the Applicant announced that it had set May 7, 2007 as the date of the Applicant's annual meeting of shareholders.
- 9. On March 7, 2007, the Applicant made the Required Filings on the System for Electronic Document Analysis and Retrieval.
- 10. The Applicant has paid all outstanding fees in respect of the Required Filings in Ontario and each of the other jurisdictions in which it is a reporting issuer or the equivalent.
- 11. The Applicant acknowledges that the Required Filings made in accordance with the December MRRS Decision do not include certain of the Applicant's historical continuous disclosure documents, including:

- (a) unaudited interim financial statements and related interim management discussion & analysis for the interim periods from September 30, 2003 to December 31, 2005; and
- (b) annual information forms for the financial years ended December 31, 2003 and 2004;

however, the Applicant submits that the filing of such historical disclosure documents would in large part repeat the information contained in the Required Filings and that the Required filings include all financial and other information needed for current investor understanding of the Applicant.

**AND WHEREAS** the Commission is of the opinion that it would not be prejudicial to the public interest to make this Order;

**IT IS ORDERED**, pursuant to section 144 of the Act, that the MCTO be and is hereby revoked, effective March ■, 2007.

**DATED** at the City of Toronto, this day of March, 2007.

| Ontario | Securities | Commission |
|---------|------------|------------|
|---------|------------|------------|

### SCHEDULE "A"

509645 N.B. Inc.

509646 N.B. Inc.

1269940 Ontario Limited

2753421 Canada Limited

Amiel Black, Barbara

Argus Corporation Limited

Atkinson, Peter Y.

Black, Conrad M. (Lord)

Boultbee, J. A.

Burt, The Hon. Richard

Carroll, Paul A.

Colson, Daniel W.

Conrad Black Capital Corporation

Cowan, Charles G.

Creasey, Frederick A.

Cruickshank, John

Deedes, Jeremy

Dodd, David

Duckworth, Claire F.

Healy, Paul B.

Kipnis, Mark

Kissinger, The Hon. Henry A.

Lane, Peter K.

Loye, Linda

Maida, Joan

McCarthy, Helen

Meitar, Shmuel

O'Donnell-Keenan, Niamh

Paris, Gordon

Perle, The Hon. Richard N.

Radler, F. David

The Ravelston Corporation Limited

Rohmer, Richard, OC, QC

Ross, Sherrie L.

Samila, Tatiana

Savage, Graham

Seitz, The Hon. Raymond G.H.

Smith, Robert T.

Stevenson, Mark

Thompson, The Hon. James R.

Van Horn, James R.

Walker, Gordon W.

White, Peter G.

Vale, Donald M.J.

Delorme, Monique L.

Richardson, James A.

Marler, Jonathan H.

Tyrrell, Robert Emmett

Tor#: 1832110.3

Metcalfe, Robert J. Wakefield, Allan 509643 N.B. Inc. 509644 N.B. Inc. 509647 N.B. Inc. Randall Benson Joseph Wright Stanley Beck Newton Glassman David Rattee David Drinkwater Ronald Mitchell

# SCHEDULE "D" DRAFT PRESS RELEASE

Participation of the second of

**Draft: March 12, 2007** 

#### HOLLINGER INC.

# Hollinger Inc. Obtains Order Revoking Ontario Management and Insider Cease Trade Order

TORONTO-March ■, 2007-Hollinger Inc. (TSX:HLG.C) (TSX:HLG.PR.B) announced today that it has received an order from the Ontario Securities Commission revoking the Management and Insider Cease Trade Order issued by the OSC on June 1, 2004, as amended. The revocation order is effective immediately.

## **Company Profile**

Hollinger's principal asset is its direct and indirect holdings of approximately 70.1% voting and 19.7% equity interest in Sun-Times Media Group, Inc. (formerly Hollinger International Inc.), a media company with assets which include the Chicago Sun-Times newspaper and Suntimes.com and a number of community newspapers and websites serving communities in the Chicago area. Further information can be obtained at www.hollingerinc.com.

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#### **CONTACT INFORMATION**

Media Contact

John Lute Lute & Company (416) 929-5883 jlute@luteco.com

# SCHEDULE "E" VERIFICATION STATEMENT

# **VERIFICATION STATEMENT**

TO: Ontario Securities Commission

Hollinger Inc. hereby authorizes the making and filing of the attached application by Davies Ward Phillips & Vineberg LLP on its behalf and confirms the truth of the facts contained in such application.

DATED this /2<sup>th</sup> day of March, 2007.

HOLLINGER INC.

Name: G. Wesley Voorheis

Wes Vol

Title: Director

DAVIES WARD PHILLES & VINEBERG 11P

PO BOX 63, 44th Ploor I-Prist Ganadiant Place
Toronto Ontario Canada MSX 18T

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ONTARIO SECURITIES COMMISSION

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